Subject:

**Public Administration** 



Title:

New Dimensions and Challenges of Public Administration

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Abstract: This Article explores the evolving landscape of public administration in response to socio-economic transformations, technological advancements, and changing governance paradigms. It emphasizes the growing convergence of public and private sectors through Public-Private Partnerships (PPP) and highlights the increasing role of public administration in policy formulation. The article underscores the importance of morale and ethics in public administration, stressing the need for higher ethical standards among public officials. New goals of public administration, such as emphasizing human-centric approaches, fostering people's participation in decision-making, and ensuring good governance, are explored. Additionally, the article discusses the integration of e-governance to improve efficiency, the concept of development administration, and the application of New Public Management (NPM) techniques that emphasize economy, efficiency, and effectiveness. It also highlights the relevance of the human relations approach and decentralization in enhancing administrative effectiveness. The conclusion advocates for re-examining traditional public administration principles by incorporating gender perspectives, environmental concerns, human rights, and social equity, ensuring relevance to contemporary societal needs.

Keywords:

Public-Private Partnership (PPP), New Public Management (NPM), E-Governance,

Good Governance

## Introduction

During the last seven decades there has been afoot a determined, systematic and organised move to devise ways and means of improving the efficiency of administration in many countries of the world. Administrative reforms, innovation and reorganisation are inherent in any administrative process. It is not as if government have not been aware of the limitations of the administrative system to deliver the goods. The era since World War II has been various revolution like Industrial, Scientific management, professional, information, technology, cybernetic and the knowledge explosion. It is bringing about rapid and tremendous changes in the nature of society and capabilities, the values and behaviour of human beings. In the Form of New Public Administration in the early second half of the 20th century to achieve objective of social justice, equity, relevance and social- economic progress, this development has changed the theories, approaches, structures, procedures and values of Public Administration.

The New Dimensions & Challenges of Public Administration are these:

The Public- Private Partnership: The traditional view that there are crucial differences between public and private administration and today the gulf between public and private administration is narrowing. It may be Public- Private Partnership does not reduce accountability and responsibility of the government but Government remains more accountable for service, quality, price certainty and cost effectiveness. The role of Government gets redefined as one of facilitator and enabler while private sector plays role of financier, builder and operator of service. Under PPP model the skill, expertise and experience of the both Public and private sector get combined to deliver higher standard service to the consumers. The public sector contributes assurance in the terms of stable governance citizens' support, financing and assumes social environmental

and political risks. The Private sector brings along operational efficiencies, innovative technologies, managerial effectiveness, access to additional finances and bears construction, commercial and operational risk of the project.

Role of Public Administration in Policy- Making: The traditional views that policy making and policy implementation are two distinct functions of government. In the welfare state, the activities of government have gradually increased and the role of administration in policy making is emphatically accepted. The administration play role in policy-making can be categorised in three activities- information, suggestive and analytical. The higher civil service is responsible for formulating or advising in public policies. According to Paul Appleby," Administrators are continually laying down rules for the future and administrators are continually determining what the law is, what it means in terms of action." The role of administration in policy formulation is the two folds- Firstly the civil service can give shape to started policies through the exercise of choice and judgment in administering them and secondly, they engage in policy formulation through their suggestive, analytical and interpretative roles.

Morale and Ethics in Public Administration: The morale of public officials is universally recognized to be one of the important factors conducive to efficiency in administration. Morale is an intangible concept in as much as it is an inward grace. It resides in the minds, attitudes and emotions of individuals and groups. It is symbolized by a feeling of belongingness or identification among the employees, a sense of pride in cooperative or group achievements, a spirit of determination and perseverance in making efforts to accomplish and further the aims and purposes of the organization. It will be readily admitted that the prevailing standards of ethical behaviour of public employees in our country are not high enough and demand considerable improvement. The growing size of the government and the increasing impact of it on people lives call for high ethics standards on the part of government employees. Moreover public officials are expected to furnish examples of correct behaviour as their actions have a necessary impact on the character of the community.

New Emerging Goals of Public Administration: The terms New Public Administration was used to describe new philosophical outlook for Public Administration. The traditional dogmas of Public administration-efficiency and economy were found inadequate and incomplete goals of administrative activity. It began to be said that efficiency is not the soul of Public administration. Man is the focal point of all administrative activity who cannot be subjected to the mechanical test of efficiency. So the administration must be human being oriented and its approach should be value based. New Public Administration is movement inspired by younger scholars who challenged several tenets of administration, primarily the emphasis upon value neutrality in research and practice and appealed to scholars to take more provocative role guided not only by the search for efficiency but by a sensitivity to the forces of change, the needs of the client and the problems of social equity in service delivery.

People's participation in decision-Making: People's participation in governance embodies a shift in the development paradigm form citizens as the recipients of development to one that views as active participants in the development process. Equally, it involves a shift from a top-down to a bottom-up approach to development involving increasing decentralization of power away from the union government and closer to grassroots levels. The concept of citizens' participation in governance in governance is essentially based on the premise that citizens have a legitimate role in influencing decision making processes that affect their lives, their businesses and their communities. People's participation refers to the mechanism and modalities by which citizens can influence and take control over resources and decision making that directly impacts their lives. The mechanisms for citizens' participation in governance could be conceptualized in the following:

citizens seeking information, citizens giving suggestions, citizens demanding better services, citizens holding service providers and other government agencies accountable, active citizens participation in administration or decision making.

Good Governance-Concept and application: Good governance is associated with efficient and effective administration in a democratic framework. It is equivalent to purposive and development-oriented administration which is committed to improvement in quality of life of the people. It related to capacity of the centre of power of political and administrative system to cope up with the emerging challenges of the society. It must have the attributes of an effective, credible and legitimate administrative system--citizen-friendly, value-caring and people-sharing. Good Governance aims at providing an environment in which all citizens irrespective of class. Caste and gender can develop to their full potential and also competence of governments to make policy , providing public services effectively, efficiently and equitably to the citizens, respect for human rights and the rule of law, legitimacy of government, effective grievance redressal mechanisms, right of information.

Concept of E-Governance in Public Administration: E-Governance or electronic governance is basically the application of Information and communications Technology to the processes of government functioning in order to bring about (SMART) Simple, Moral, Accountable, Responsive and Transparent governance. This reasons to exchange of information with citizens, business or other government departments, speedier and more efficient delivery of public services, improving internal efficiency, reducing costs / increasing revenue, re-structuring of administrative processes and improving quality of services. The advantages flowing from IT are as: Provides different services at Single window, speed up operations and saves time, reduces paperwork and improves team performance.

Concept of Development Administration: emerging themes and perspectives: A decade after emergence of the concept of Development administration new environment emerged in the third world which shook its earlier premises and intellectual foundations. Disenchantment with the poor results by during the 1960s and 1970s gave rise to new wave of thinking regarding the intellectual circles that development administration is much more than implementation of development programmes and projects, creation of new institutions structured adoption of new techniques. The new themes are: Govt. are limited in their capacity and these limitations should be incorporated in to the design of public programmes, as the government can't do it all, alternative and complementary channels need to be identified and fostered, participation is an important dimension in the public services, programmes designers recognize and capitalize on the pluralistic properties of administration, enhanced appreciation of the uncertainties and contingencies inherent in deliberate efforts at development change.

New Public Management: New Public Management Techniques is result-oriented and objective focussed. It believes in flexible arrangement in organisation personnel, terms and conditions of employment, and so on. It is prescriptive and descriptive. Its driving mottos are three Es'\_ Economy, Efficiency and Effectiveness. It advocates pruning the public bureaucracy and reduction in the functions of the modern state. A style of management which emphasises inter alia output target, limited term-contracts, monetary incentives and freedom to manage.

Public Organisations with a market based, effectiveness and economy, NPM has following eight driving paradigms:

1. Developing authority providing flexibility

- 2. Ensuring performance control and accountability
- 3 Developing competitions and choice
- 4. Providing responsive service
- 5. Improving the management of human resources.
- 6. Optimising information technology
- 7. Improving the quality of regulation
- 8. Improving the quality of regulation & Strengthening Steering functions of the centre.

Human Relations Approach in Public Administration: Modern Management has been increasingly aware of the fact that human factor is most important of all factors of production. The Objectives of Human Relations are organisational goals, such as productivity, growth and profit maximisation and degree of technical sophistication. The Human goals, such as job satisfaction, recognition and career advancement are influenced by many different kinds of social and psychological factors, as well as by the organisational condition of work environment. The Human Relations Movement was initiated among the 'human' scientists-psychologists, social psychologists, sociologists, cultural anthropologists. During the middle decades of the 20th century their views had increasing impact upon business management and somewhat less but a still significant influence upon public Administration. The Human relations approach raised questions concerning many of the oldest dogmas of administration: hierarchy, directive styles of leadership, treatment of employees as impersonal units of production and monetary incentive systems.

Decentralisation of authority: Associated and sometimes identified with the participation is the recent push towards decentralisation of governmental policy and action to lower levels-from New Delhi to regional offices or the states, cities or districts; from states to village panchayats. Decentralisation helps to reduce the workload of top executives. Its helps to improve the job satisfaction and morale of lower level managers by satisfying their needs for independence, participation and status and increasing the effectiveness of large multi-product, multi-plants organisation-to combine the economics of large scale operations with the simplicity of small unit management.

## **Conclusions**

Thus, Public Administration is centrally involved in change and transformation of society. Increasingly will be concerned with administrative problems much different from those which it confronted even a generation ago. Public Administration throughout the 20th century has been reform and current administrative process should be improved. It has been economy and efficiency that is the provision of public services at the minimum cost. Despite growing concern about other kinds of values such as responsiveness to public needs, justice and equal treatment and citizen involvement in government decisions, efficiency continues to be major goal. Administrative reforms have been preceded or accompanied by civil service reform. Public administration is the accelerating specialisation, diversification and professionalization of occupations that began about the turn of the 20th century. Recent years have witnessed the growth and spread of various more or less new management techniques and instrumentalities in public administration. Today must concern itself with sustainable development in order to become relevant to the needs of man in developing as well as developed countries. Re- examination of Public administration themes and images using the concept of gender as a narrative is still emerging issues such as environment, human rights, ethical values and social equity and justice have also been included in the re- examination exercise, in the 21st century would

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call for a resetting of the goals of public administration in the wake of changing demands of the future civilization.

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